The effectiveness of vision screening by school nurses in secondary school

Gerry Jewell, Barnaby Reeves, Kate Saffin, Barbara Crofts

Abstract
Vision screening of 13 and 15 year old children by school nurses in Oxfordshire has declined in recent years due to the pressure of other commitments. A study was carried out to evaluate the likely consequences of failing to provide vision screening for secondary schoolchildren, in order to make a decision about the future of the service. Parents were also asked to complete a questionnaire about their children's past eye histories. Eight schools that had had no vision screening for at least three years participated in the study. Overall, 3-8% of children between 13 and 15 years old had a visual acuity of worse than 6/12 in one or both eyes, that is they failed vision screening; there was no evidence that this percentage increased significantly across this age range. Less than 1% of children were prescribed and wore spectacles as a consequence of failing vision screening and no new cases of eye pathology were detected. Questionnaire responses suggested that about 50% of children who did not wear spectacles had had an eye examination in the previous two years. The results indicate that vision screening is not the best way to meet the eye/vision needs of secondary schoolchildren. Strategies for targeting the school nursing resource more appropriately are being considered.

(O Arch Dis Child 1994; 70: 14–18)

Vision screening in schools is the responsibility of school nurses. It represents a continuation of primary vision care for children, provided during the preschool years by health visitors and ophthalmists. Screening usually involves testing a child's monocular visual acuities, with spectacles if available. Vision assessment in schools was initiated in 1908 to provide national data on the prevalence of disability and disease. It was only later, probably in the 1950s, that treatment was offered to children who were identified.

Stewart-Brown and Haslam\(^1\) stated that 'The point at which the original “national health survey” became a “national screen” ... certainly predated the scientific consideration of screening programmes in the 1960s that produced well defined criteria for screening.\(^2\) They concluded that vision testing has never been critically appraised in the way that would be necessary for a new screening programme today.

Despite a lack of information about the costs and benefits of school vision screening and the frequency with which it should be carried out, it has been widely stated that it is important to screen children's vision regularly during the school years.\(^3\) For example, it has been recommended that children should be screened at school entry and at three yearly intervals thereafter,\(^4\) although no empirical evidence was offered to support this recommendation. In Oxfordshire, vision screening is carried out at 5, 10, 13, and 15 years of age but, because of increasing demand for other community paediatric services, the number of 13 and 15 year olds being screened has dropped from about 12,123 in 1984 to only 3,243 in 1991/2 (table 1).

Children of secondary school age are unlikely to have serious undetected vision pathology, although the onset of myopia among teenagers is common\(^5\) and may have educational implications as children prepare for GCSE examinations. The possibility of educational disadvantage appears to have been the primary reason for school vision screening, particularly for older children. Unfortunately, it has been difficult to evaluate how many children with poor visual acuity may have remained undetected because of the decline in vision screening in secondary schools. Although an audit system exists, the child health service is informed of outcomes for only about two thirds of children who are referred to optometrists, with this proportion decreasing rapidly with age.

In order to make a rational decision about the future of vision screening in secondary schools, it was decided to evaluate secondary school vision screening. The study aimed (a) to determine whether the number of undiagnosed defects detected justified providing the service and (b) to provide information about the best age for vision screening in secondary schools, balancing the higher yield expected at older ages against the potential disadvantage of a delay in detection for some children. Parents were also asked to complete a questionnaire about their children's past eye histories.

---

**Table 1 Details of school vision screening of 13 and 15 year olds in Oxfordshire, 1984–92**

<table>
<thead>
<tr>
<th>Year</th>
<th>No of children screened</th>
<th>No (%) children referred</th>
<th>No (%) children with known ocular/vision problem</th>
</tr>
</thead>
<tbody>
<tr>
<td>1984 (Jan-Dec)</td>
<td>12,123</td>
<td>740 (6-1)</td>
<td>1321 (10-9)</td>
</tr>
<tr>
<td>1985 (Jan-Dec)</td>
<td>11,715</td>
<td>529 (4-5)</td>
<td>1314 (11-2)</td>
</tr>
<tr>
<td>1986 (Jan-Dec)</td>
<td>10,101</td>
<td>395 (3-9)</td>
<td>1356 (13-4)</td>
</tr>
<tr>
<td>1987/8 (Apr-Mar)</td>
<td>9,024</td>
<td>331 (3-7)</td>
<td>1199 (13-3)</td>
</tr>
<tr>
<td>1988/9 (Apr-Mar)</td>
<td>9,289</td>
<td>388 (4-2)</td>
<td>1217 (13-3)</td>
</tr>
<tr>
<td>1989/90 (Apr-Mar)</td>
<td>7,207</td>
<td>264 (3-7)</td>
<td>1167 (16-2)</td>
</tr>
<tr>
<td>1990/1 (Apr-Mar)</td>
<td>4,638</td>
<td>217 (4-7)</td>
<td>788 (17-0)</td>
</tr>
<tr>
<td>1991/2 (Apr-Mar)</td>
<td>3,243</td>
<td>198 (6-1)</td>
<td>511 (15-8)</td>
</tr>
</tbody>
</table>
Method

DESIGN OF STUDY

A cross sectional design was used. This design assumes that increases in the percentage of 14 and 15 year old children with vision problems compared with 13 year olds reflects the incidence of undetected vision problems in the older age groups. The referral rate in 13 and 15 year old children still being screened was estimated to be about 5% (table 1). Without vision screening, it was considered that about half the 13 year olds who would have been referred would refer themselves to an optometrist, with the other half carrying over to the next year. Therefore, a target sample size of 500 children in each age group was set, allowing a cumulative increase in referral rate of about 4% over the age range studied to be detected (p<0.05, one tailed) with a power of 0.80.

SUBJECTS

Nine schools in Oxfordshire, which had had no school nurse vision screening for children over 10 years of age for at least three years, were asked to take part in the study; one refused, one was used to pilot data collection, and data were collected from the remaining seven. Children were recruited by class year (years 8, 9, and 10 corresponding approximately to 13, 14, and 15 year olds). Because of the spread of ages within a class, the ages of a few children did not match the class year.

PROCEDURE

Teachers gave every child in the class years studied a consent form to take home. The form was also used to ask parents about their child’s past eye/vision history. Schools were asked to set aside a quiet area for testing. A nurse (GJ) used a non-illuminated domiciliary Snellen chart viewed at 6 metres to record children’s visual acuities, with spectacles if available. Children who failed to meet the visual acuity criterion were given a referral letter to take to an optometrist, except for those who had attended an eye test in the preceding six months.

CRITERION FOR FAILING VISION SCREENING

In Oxfordshire, nurses are recommended to refer children ‘at 6/12’, although they are believed to use their judgment when deciding whether or not to refer children who have borderline visual acuities. In the study a strict criterion was implemented; any child who had a visual acuity of worse than 6/12 in either eye was deemed to have failed the screening test. This Snellen criterion is considered equivalent to the ‘number plate test’ 7 and has also been used to define visual impairment. 8

CONSENT FORM/QUESTIONNAIRE

Parents who withheld consent did not complete the questionnaire but were still asked to return the form to the class teacher. Parents who gave consent were asked whether the child had spectacles or not. For children who had spectacles, subsequent questions were asked about wearing time, the age when spectacles were first prescribed, how the vision problem was first detected, and how recently the child had had an eye test. For those who did not have spectacles, parents were asked when their child had last had his/her vision checked, whether the child had ever failed a vision check and, if so, whether spectacles had been prescribed.

Results

A total of 1796 children were approached, but less than 60% (371, 377, and 321 in years 8, 9, and 10 respectively, table 2) were tested. The main reason for failing to test such a high proportion of children was that many consent forms were not returned. Consent was given for 90% of children for whom forms were returned.

No details are available for the children who did not take part, but we believe that the high non-response rate does not undermine the representativeness of the study. Forms given to children to take home often ‘go missing’, and the highest and lowest non-response rates were observed in adjacent schools that have similar catchment areas; the nurse observed that the response rate appeared to depend primarily on the cooperation of teachers in persuading children to return the forms. The proportion of girls in the study sample (53%) was higher than expected, 9 suggesting that boys may have been slightly under represented. Overall, 14% of children wore spectacles when being tested (table 2), which agrees quite closely with the percentage of screened children described as ‘already having treatment’ in previous years (table 1).

Forty one (3.88%) of children were found to have visual acuity worse than 6/12 in one or both eyes, 10 with the percentage increasing with age (2.7% in year 8, 3.7% in year 9, 5.3% in year 10); the visual acuities of individual children are shown in table 3. If a ‘worse than 6/9 criterion’ had been used, 8%...

---

*There was one exception, namely a girl with 6/12 visual acuity in both eyes who complained of poor vision. She was subsequently referred to her general practitioner by her optometrist.
of children would have failed screening (9%, 7%, and 9% respectively for years 8, 9, and 10). Although the percentage of children who failed the 6/12 criterion increased with age, the trend was not significant ($\chi^2=3.126$, df 1, $p<0.10$).

Only 22 of the 41 children were referred (table 3), because the rest had recently had an eye test and were either wearing (n=5) or refused to wear the recent prescription (n=14). Nine of the 22 referred children were known to have or had have a vision problem in the past and to have had spectacles previously.

Seven of the 22 referred children received a new prescription and wore the spectacles. Six were given a prescription but refused to wear the spectacles. For five children, a prescription was deemed unnecessary or of no benefit, and two were given a prescription for reading only. The remaining two cases were referred to their general practitioners (GPs) by their optometrists. One, a 13 year old boy, had nystagmus that had been diagnosed at the age of 5 years; there was no record of rereference to the eye hospital and it was presumed that his GP took no further action. The second, a 14 year old girl, had acuities of 6/12 in both eyes that could not be improved by refraction. She was referred to the eye hospital but did not attend. Her GP was informed but did not request a further appointment. Thus less than 1% (9/1069) of the children benefited from vision screening.

Questionnaire responses indicated a discrepancy between the percentage of children wearing spectacles when tested (14%) and the percentage of parents reporting that their child had spectacles (20%) (table 4). The number of children with visual acuity worse than 6/12 and known to have had spectacles in the past (n=21) accounts for only 2% of this discrepancy. It is assumed that the remainder is made up of children who no longer benefit from or have need for spectacles, and those given spectacles for reading only.

Almost 50% of children reported as having spectacles were first prescribed spectacles between 10 and 12 years of age, with a steady increase during childhood (see table 4). Data for year 10 children (15 year olds) suggest that the rate of spectacle prescription continues to increase after 12 years of age; more year 10 children started to wear spectacles between 13 and 15 years (35%) than between 10 and 12 years (29%).

Parents reported that children’s vision problems were detected most frequently by the child or a member of the family (38%) and this percentage remained fairly constant, irrespective of the age at which the problem was detected. The second most common source was an optometrist (35%) during a routine eye examination. School nurses were reported to have detected only about 10% of problems between 4 and 12 years.

The percentage of problems detected by different sources depended on the age that a problem was discovered (table 5). Optometrists detected few vision problems up to the age of 6 years, but detected 40% of
The effectiveness of vision screening by school nurses in secondary schools

Table 5 Children of all ages (years) who have spectacles, according to parents. Who detected the child’s vision problem, according to the age at which the problem was discovered; data are number (%)

<table>
<thead>
<tr>
<th>Child/family</th>
<th>0-3</th>
<th>4-6</th>
<th>7-9</th>
<th>10-12</th>
<th>13-15</th>
<th>Total</th>
</tr>
</thead>
<tbody>
<tr>
<td>School nurse</td>
<td>0</td>
<td>0</td>
<td>0</td>
<td>0</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>Optician</td>
<td>0</td>
<td>0</td>
<td>0</td>
<td>0</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>Health visitor/orthoptist</td>
<td>0</td>
<td>0</td>
<td>0</td>
<td>0</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>Total</td>
<td>12</td>
<td>26</td>
<td>39</td>
<td>93</td>
<td>31</td>
<td>201</td>
</tr>
</tbody>
</table>

problems in children of 7 years and older. Health visitors or orthoptists were reported to have detected about 40% of problems up to 3 years of age.

About 75% of children described as not having spectacles were reported to have had a vision check by a school nurse or optometrist in the past, with about 10% of these having failed a vision check at some time. Almost all of those who had failed a check had been referred to an optometrist or a school eye clinic and had attended for an eye examination; however, less than 60% were reported to have been prescribed spectacles.

Table 6 shows that 55% of year 8 children who did not have spectacles were reported to have had a vision check by a school nurse or optometrist within the last two years. However, this percentage decreased significantly for the older groups, to 44% for year 9 and 37% for year 10 ($\chi^2=14.08$, df=1, $p<0.001$). About 15% of children appeared not to have had their vision checked in the last five years.

Discussion

Using a criterion of worse than 6/12, about 4% of children failed vision screening. For a criterion of worse than 6/9, this figure increased to about 8%, higher than expected from recent vision screening data. This finding is consistent with the belief that school nurses often use their judgment when deciding whether or not to refer a child for an eye test. Although the proportion of children who failed the 6/12 criterion appeared to increase slightly with age ($p<0.10$), there was no evidence at all of a similar increase for a 6/9 criterion. This failure of the study to show an increase in the number of children failing vision screening needs to be interpreted in the context of the power of the study. Because the actual sample size was smaller than planned (1069 instead of 1500) and the observed probability of failing screening lower than originally estimated (0.04 instead of 0.07), the study had a power of approximately 0.85 for detecting a 4% increase in the incidence of failing screening between 13 and 15 year olds. We therefore conclude that the proportion of secondary schoolchildren failing screening increases by less than 2% per year, implying that the majority of children who are likely to benefit from screening find their own way to an optometrist.

This conclusion is supported by two other findings. Firstly, although there was a steady rise in the proportion of children wearing spectacles with age, less than 1% benefited from screening and about half of the children who failed screening had recently had an eye test. Secondly, the questionnaire results showed that almost 50% of children who did not have spectacles had had their vision checked in the last two years, despite having had no school vision screening from about 10 years of age.

The children who failed vision screening but who did not benefit are unlikely to have had a vision problem in the classroom, as only 12/41 children had reduced visual acuity bilaterally. In their teenage years, children are not in danger of damaging their vision by failing to wear a unilateral correction, although a substantial difference in refractive error between the eyes may cause ‘eye strain’ and/or headaches. Therefore it is perhaps not surprising that many children did not wear spectacles that were prescribed for them. It is also possible that optometrists may not have prescribed small unilateral prescriptions if children stated their unwillingness to wear spectacles at the time of the eye examination; these children are likely to have been described as not benefiting from spectacles. Furthermore, about 2% of children are likely to have some longstanding reduction of visual acuity resulting from developmental amblyopia, which cannot be corrected by spectacles. Bilateral amblyopia is extremely rare and therefore most affected children should not experience vision problems in the classroom.

Twelve children had reduced visual acuity bilaterally. Four were not referred because they had recently had an eye examination; three refused to wear spectacles or did not benefit from refraction and the fourth was a child with special needs who was already wearing spectacles. Five children were prescribed spectacles that improved their visual acuity, but only three wore them. One child was given a prescription for reading only that did not improve distance visual acuity (6/18 in both eyes); this child may have had bilateral amblyopia. The remaining two children were referred to their GPs. Thus only 3/1069 children screened had a significant bilateral visual problem, and benefited from having it detected.

The main criteria for screening are: (a) the condition being screened for is common, (b) it is a significant health problem, (c) it is amenable to treatment at a reasonable cost, and (d) a reliable and cheap screening test exists. The findings of the current study, that few children benefited from screening, that many would not wear spectacles prescribed for them, and that most children likely to benefit from an eye test find their own way to an optometrist, suggest that vision screening
in secondary schools is not an effective use of community nursing resources.

There have been dramatic changes in the quality of primary health care services for children as vision screening was instigated (see introduction), and it is perhaps not surprising that a screening initiative established to meet a need in the 1950s is no longer necessary. Nevertheless, our data show that there are still children of secondary school age who have vision health care needs. The finding that vision screening is not an effective way of meeting these needs is no reason to ignore them.

We believe the study provides the evidence to justify redefining the role of school nurses with respect to vision care for children in secondary schools. We propose that this new role should be consultative, with school nurses providing a flexible and focused input where the need arises by offering advice and discussing possible courses of action with children, teachers, and parents. Such a role would be in keeping with current community health care goals for increasing children’s awareness of and responsibility for their own health.14

As a result of this study, vision screening for secondary children in Oxfordshire has been discontinued. Alternative ways of redefining the school nurse role for this age group are being evaluated. These alternatives focus on:

1. Providing the opportunity for children to check their own visual acuities.
2. Encouraging children to wear spectacles if they gain a significant benefit.
3. The need for children to be made aware of the importance of good vision, for example for driving and certain careers.
4. Resolving the uncertainty of parents and/or teachers about the need for spectacles when a child claims that he/she gets no benefit from them.

The current study focused on vision screening in secondary schools. However, the replies to the questionnaire suggest that school vision screening at younger ages also identifies few previously unknown eye/vision defects. Consequently, we believe that careful evaluation of the effectiveness of school vision screening at all ages is required, with community nursing departments maintaining a creative and flexible approach to the role of the school nurse.

We are grateful for comments from Dr Aidan Macfarlane during preparation of this paper. The study was funded by a grant from the Oxford Regional Health Authority Locally Organized Research Scheme (grant 91/2).