

Mobile outreach health services for mothers and children in conflict-affected and remote areas: a population-based study from Afghanistan

Karen Edmond,¹ Khaksar Yousufi,² Malalai Naziri,² Ariel Higgins-Steele,² Abdul Qadir Qadir,³ Sayed Masoud Sadat,³ Alexandra L Bellows,⁴ Emily Smith⁴

¹United Nations Children's Fund, Kabul, Afghanistan
²UNICEF, Kabul, Afghanistan
³Ministry of Public Health, Kabul, Afghanistan
⁴Harvard T.H. Chan School of Public Health, Boston, USA

Correspondence to
 Dr Karen Edmond, United Nations Children's Fund, Kabul, Afghanistan;
 karen.edmond@uwa.edu.au

Received 5 January 2019
 Revised 11 April 2019
 Accepted 16 June 2019
 Published Online First 3 July 2019

ABSTRACT

Objective To assess whether sustained, scheduled mobile health team (MHT) services increase antenatal care (ANC), postnatal care (PNC) and childhood immunisation in conflict-affected and remote regions of Afghanistan.

Design Cross-sectional, population-based study from 2013 to 2017. Proportions were compared using multivariable linear regression adjusted for clustering and socio-demographic variables.

Setting 54 intervention and 56 control districts in eight Afghanistan provinces.

Participants 338 796 pregnant women and 1 693 872 children aged under 5 years.

Interventions 'Intervention districts' that received MHT services for 3 years compared with 'control districts' in the same province without any MHT services over the same period.

Main outcome measures District-level and clinic-level ANC, PNC, childhood immunisation (pentavalent 3, measles 1), integrated management of childhood immunisation services.

Results Proportion of pregnant women receiving at least one ANC visit was higher in intervention districts (83.6%, 161 750/193 482) than control districts (61.3%, 89 077/145 314) (adjusted mean difference (AMD) 14.8%;95% CI: 1.6% to 28.0%). Proportion of children under 1 year receiving their first dose of measles vaccine was higher in intervention (73.8%, 142 738/193 412) than control districts (57.3%, 83 253/145 293) (AMD 12.8%;95% CI: 2.1% to 23.5%). There was no association with PNC (AMD 2.8%;95% CI: -5.1% to 10.7%). MHTs did not increase clinic-level service provision for ANC (AMD 41.32;95% CI: -52.46 to 135.11) or any other outcomes.

Conclusions Sustained, scheduled MHT services to conflict-affected and remote regions were associated with improved coverage of important maternal and child health interventions. Outreach is an essential service and not just an 'optional extra' for the most deprived mothers and children.

INTRODUCTION

Almost 400 million women and children are estimated to live in conflict-affected areas, and millions more live in hard-to-reach regions in low-income and middle-income countries.^{1,2} Providing primary care in these contexts is essential.³

There have been substantial improvements in maternal and child health (MCH) services in

What is already known on this topic?

- ▶ Three systematic reviews of maternal and child health outreach services reported significant increases in antenatal care, postnatal care and childhood immunisation in non-emergency areas.
- ▶ Three studies of short duration mobile services from conflict-affected areas (Myanmar, Pakistan and Nigeria) increased immunisation coverage by 7%–50%.
- ▶ However, no studies have evaluated impacts of the approach used in Afghanistan of sustained, scheduled mobile service delivery.

What this study adds?

- ▶ Sustained scheduled outreach services from mobile health teams are associated with improved primary care services for women and children in Afghanistan.
- ▶ Mobile outreach is an essential service and not just an 'optional extra' for the most hard to reach and deprived mothers and children in Afghanistan.
- ▶ Governments and funders of health programmes in other countries with remote and conflict-affected populations need to invest in implementation and evaluation of outreach services.

Afghanistan despite worsening levels of conflict.⁴ However, access to care remains challenging; the proportion of pregnant women receiving any antenatal care (ANC) is below 60% nationally and less than half of infants received all their vaccinations in 2015.⁵ There are also major disparities, with much poorer service provision in conflict-affected and remote areas.^{5–7}

Outreach healthcare is needed to reach the most vulnerable women and children in remote areas and conflict-affected countries such as Afghanistan.^{3,6} Mobile health teams (MHTs) have been part of the Ministry of Public Health (MoPH) standard package of health services in Afghanistan since 2003.⁷ These MHTs visit remote and conflict-affected villages for 1 to 2 days every 2 months. However, this type of 'sustained standard package'



▶ <http://dx.doi.org/10.1136/archdischild-2019-317746>



© Author(s) (or their employer(s)) 2020. No commercial re-use. See rights and permissions. Published by BMJ.

To cite: Edmond K, Yousufi K, Naziri M, et al. *Arch Dis Child* 2020;**105**:18–25.

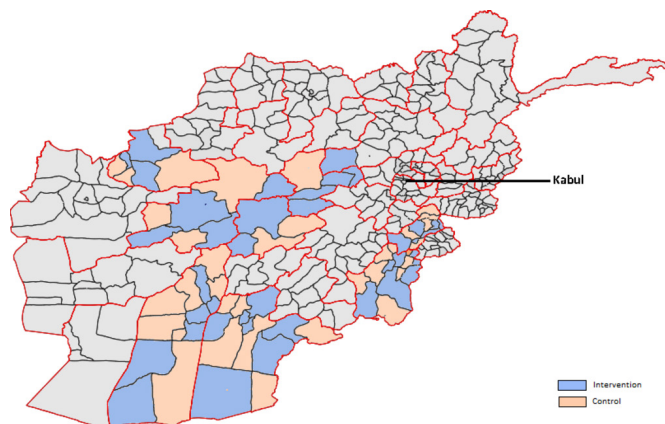


Figure 1 Geographical distribution of the Afghanistan mobile health teams by district from March 2016 to March 2017.

approach has not been evaluated. To our knowledge, there have been only three published outreach evaluations in conflict-affected and remote areas.^{8–10} One study evaluated specialised maternal services in remote Myanmar,⁹ one study evaluated a Polio campaign camp in Pakistan¹⁰ and one study examined regular visits from a focused MHT programme that was not part of the routine health system in Nigeria.⁸

Thus, our overall aim was to assess the effectiveness of sustained standard service delivery from MHT outreach services in improving primary care for mothers and children in conflict-affected and remote areas. The primary objective was to assess the association between MHTs and service utilisation for essential preventive services such as ANC, postnatal care (PNC) and childhood immunisation. Secondary objectives were to assess associations between MHTs and referral for facility deliveries and integrated management of childhood illnesses (IMCI) treatment. In addition, we assessed effects on service provision at district health centres.

METHODS

Study design and setting

This was a cross-sectional, population-based study conducted over a 48-month period from March 2013 to March 2017 in eight provinces of Afghanistan (figure 1).

There are functional hospital and health centres throughout Afghanistan (table 1) though services can be forced to close by anti-government elements. The MoPH defines an ‘open’ health centre as a clinic that is able to serve clients for at least 6 hours per day for at least 15 of the preceding 30 days⁷ (table 2). MoPH outreach services include the following: (i) ‘Vaccination outreach’ from clinics to surrounding villages returning to base the same day; (ii) ‘Mobile clinics’ providing adult trauma

Table 1 Definitions of terms and covariates used in the study

Health services	
Sub-health centre	Targeted to whole population Staffed by generalist nurse, vaccinator, midwife Provide ANC, PNC, growth monitoring, vaccination and integrated management of childhood illness clinics but no delivery care or emergency care (emergency cases are stabilised and referred to BHC, CHC or DH) ¹²
BHC	Targeted to whole population Staffed by generalist nurse, vaccinator, midwife Provide services as above but also assistance to normal deliveries (emergency cases are stabilised and referred to BHC, CHC or DH) ¹²
CHC	Targeted to whole population Staffed by generalist nurse, vaccinator, midwife, doctor Provide services as above but also basic emergency obstetric care from a midwife which includes manual removal of placenta and retained products, blood transfusion, basic laboratory services. Also provides vaccination outreach (one outreach service per CHC) ¹²
DH	Targeted to whole population Staffed by generalist nurse, vaccinator, midwife, doctor Provide services as above but also comprehensive emergency obstetric care from a doctor or nurse which includes surgery, anaesthesia and caesarean section. No outreach vaccination service ¹²
Vaccination outreach services	Targeted to pregnant women and children Staffed by male vaccinator on motor bicycle Provide vaccination services four times per month by staff who travel from the fixed centre to surrounding villages by motorcycle and return to base the same day; and one vaccination service per CHC ¹²
Mobile health teams	Targeted to pregnant women and children under 5 years Staffed by midwife, vaccinator, nurse Provide ANC, PNC, vaccinations, treatment of childhood illnesses, advise on referral and transport of all deliveries and complicated cases. If deliveries occurred while the MHTs are in a village, the MHT midwives assist and organise follow-up; and ongoing sustained scheduled service delivery to the most remote and conflict-affected villages every 2 months and return to base every 4–6 weeks ^{7 12}
Health facility density	Population per health facility
Socio-demographics	
Lowest wealth quintile	Women scored in asset index as being in the lowest 20% of the population ⁵
No female education	Women with no formal education ⁵
No female careseeking	Women who report having to ask permission before seeking healthcare ⁵
Access	
Remote	District centre more than 2 hours by any form of transport from provincial capital ¹⁶
Mountainous	More than 1800-m elevation at highest point of district ¹⁶
High security risk	Use of armed force between warring parties in a conflict dyad, state-based or non-state, resulting in deaths). 25 deaths or less in the previous 12 months is categorised as low intensity security risk, 25–100 is categorised as moderate intensity security risk and 100+ is categorised as high intensity security risk ^{13 17}

ANC, antenatal care; BHC, basic health centre; CHC, comprehensive health centre; DH, district hospital; PNC, postnatal care.

Table 2 Characteristics of intervention and control districts from March 2016 to March 2017

	Intervention districts (n=54)	Control districts (n=56)
Population		
Total population	4 837 198	3 767 060
Mean (SD) population per district	89 577 (53 486)	67 268 (78 586)
Total number of pregnant women	193 482	145 314
Mean (SD) number of pregnant women per district	3583 (3129)	2691 (3143)
Total number of children under 5 years	967 410	726 462
Mean (SD) number of children under 5 years per district	17 915 (10 697)	13 453 (15 717)
Socio-demographics*		
Mean (SD) % lowest wealth quintile	34.95 (32.63)	15.24 (25.56)
Mean (SD) % no female education	76.3 (12.78)	84.12 (10.33)
Mean (SD) % female careseeking	63.3 (18.40)	56.20 (18.41)
Access*		
% Remote	90.7%	94.6%
% Mountainous	75.9%	53.9%
% High security risk	68.5%	89.3%
Fixed health services*		
Total number of fixed health facilities (SHC, BHC, CHC, DH)	260	149
Number of SHCs	84	29
Mean (SD) SHCs per district	1.56 (1.78)	0.52 (0.74)
Mean (SD) population per SHC	57 586 (51 249)	129 899 (38 303)
Number of BHCs	115	73
Mean (SD) BHCs per district	2.13 (1.73)	1.30 (1.14)
Mean (SD) population per BHC	42 063 (26 971)	51 604 (83 045)
Number of CHCs	47	43
Mean (SD) CHCs per district	0.87 (0.80)	0.77 (1.28)
Mean (SD) population per CHC	102 919 (45 012)	87 606 (35 552)
Number of district hospitals	14	4
Mean (SD) DHs per district	0.26 (0.44)	0.07 (0.26)
Mean (SD) population per DH	87 606 (38 858)	9 417 65 (33 189)
Health facility density (population per health facility)	18 605	25 282
Health facility density (pregnant women and children under 5 years population per health facility)	4466	5852
Outreach health services		
Total number of outreach health services	106	43
Number of vaccination outreach services	47	43
Mean (SD) vaccination outreach per district	0.87 (0.80)	0.77 (1.28)
Mean (SD) population per vaccination outreach	4115 (2001)	3378 (1976)
Number of MCH mobile health teams	59	0
Mean (SD) MCH mobile health teams per district	1.09 (0.35)	–
Mean (SD) population per MCH mobile health team	84 018 (46 112)	–
Number of other mobile health services	10	11
Mean (SD) other mobile health services per district	0.241 (0.581)	0.143 (0.401)
Mean (SD) population per other mobile health service	483 720 (198 888)	342 460 (145 720)

*See [table 1](#) for definitions.

BHC, basic health centre; CHC, comprehensive health centre; DH, district hospital; SHC, sub-health centre.

and non-communicable disease care and (iii) scheduled service delivery from 'MCH -MHTs' targeted to pregnant women and children under 5 years. The MHTs visit remote villages every 2 months and return to base every 4–8 weeks. A village can only receive the services of a MCH-MHT if the travel time to the nearest open health centre by any available transport system is more than 2 hours. Outreach services are purposively allocated to districts by provincial health directorates after submissions are received from district health directorates.^{7 11 12}

Implementation of all MHTs in all 54 districts commenced by March 2013. In this study, districts that had received MCH-MHT services for at least the previous 3 years were classified as 'intervention districts' and districts in the same province without

any MCH-MHT services in the previous 3 years were 'control districts' ([figure 1](#)).

Intervention

There were 8 provinces and 54 districts with MCH-MHTs functioning from 2013 to 2017 ([figure 1](#)). The intervention districts had one (n=50, 93%), two (n=3, 6%) or three (n=1, 1%) MHTs. Each team serviced an average of 40 villages (range: 31–49). The duration of the MHT visits ranged from 1 to 2 days depending on the size of the village.

The MHTs consisted of an Afghan MoPH accredited midwife, vaccinator and generalist nurse. The MHT provided primary

care services to pregnant and postpartum women, and children aged under 5 years including ANC, PNC, newborn care, nutrition and breastfeeding counselling, maternal and childhood vaccinations and IMCI. The MHTs also advised on referral of deliveries and complicated cases. If deliveries occurred while the team was in a village, the MHT midwives assisted and organised follow-up.

Each MHT registered their ANC, PNC, newborn care, maternal and childhood vaccinations, IMCI episodes of care ('occasions of service') in registers at the point of care according to MoPH Health Management Information System (HMIS) standard operating procedures (SOPs).

The MHTs received supportive supervision from a senior nurse who travelled each month from the provincial capital to each team. MoPH MHT coordinators monitored activities and data via monthly scheduled and unscheduled visits. MHTs also received yearly refresher training.

Controls

In all, 56 districts in the eight provinces had no services from a MHT within the previous 3 years and were designated as 'control' districts (table 2). These control districts received standard care from MoPH health centres including outreach vaccination services and adult mobile health services.

All health centres and district hospitals in the intervention and control areas have received a health system strengthening package from Unicef and the MoPH from 2012 to the current time. This has included standard MoPH ANC, PNC, IMCI and immunisation training packages.⁷

Data collection

Service provision data were obtained from the National HMIS for the period from 22 March 2016 to 21 March 2017.¹³ In Afghanistan, all health service providers in all health facilities (hospital, clinic, vaccination outreach, MHTs) are trained to collect de-identified HMIS data on their episodes of care ('occasions of service') using standardised paper forms which are entered into Access databases in the provincial capitals. An independent third-party monitoring system verifies and validates HMIS data.^{7 14 15}

District-level data on socio-demographics (wealth quintile, female education, female careseeking), access (security risk, mountainous, remoteness) and health system characteristics (clinic type, clinic catchment population, clinic density) were obtained from the Afghanistan Demographic and Health Survey 2015, HMIS client and HMIS facility survey reports.^{5 13 16 17}

Population denominators were obtained from the Central Statistics Organisation (CSO) standard MoPH 2016 health facility catchment area annual census using defined MoPH SOPs.^{13 16}

Statistical methods

The primary outcome measure was the proportion of pregnant women who were recorded in HMIS as having received at least one ANC visit.

For district-level data, the proportion of women receiving services in intervention districts was compared with control districts using linear regression. Minimally adjusted models included only a random intercept for district. Fully adjusted models controlled for access (security risk, mountainous, remoteness), socio-demographic characteristics (wealth quintile, female education, female careseeking), clinic density (number of

clinics per catchment population) and a random intercept for each district.

For clinic-level data, service provision in clinics in the intervention districts was compared with service provision in clinics in the control districts also using linear regression. Minimally adjusted models included only a random intercept for district. Fully adjusted models controlled for access, facility type, size of clinic catchment population and a random intercept for each district.

Random effects were used to adjust for clustering.¹⁸ For each outcome, mean differences (MDs), adjusted mean differences (AMDs), 95% CIs and corresponding p values were calculated. Similar methods were used for the secondary outcomes (PNC, childhood immunisations (pentavalent 3, measles 1), facility delivery, IMCI services).

The figures were produced using library ggplot2 in 'R'. The linear model and 'line' was computed using 'geom_smooth' command in ggplot2 R which fits an unadjusted linear regression. All other analyses were conducted using SAS V.9.4.

We calculated that we required a sample size of 178 077 women in the 110 districts to provide 90% power at a 5% significance level for the primary outcome.¹⁹ These calculations were based on data at the district level,¹³ which estimated a baseline level of at least one ANC visit of 61%, range of ANC across the 110 districts of 20%–80%; intervention effect size of 10%; average number of individuals per district of 3180; design effect of 29.6% and a coefficient of variation (k) of 0.24.¹⁹ We calculated that this sample size would provide adequate power for the secondary outcomes as well.

Approvals for this study and for using de-identified HMIS data were provided by the MoPH General Directorate of Policy and Planning.

RESULTS

Baseline characteristics

There were 338 796 pregnant women and 1 693 872 children aged under 5 years in the 54 intervention and 56 control districts in the study area (table 2).

The intervention districts were similar to control districts. However, the intervention districts had more women in the lowest wealth quintile (35.0% intervention, 15.2% control) and poorer female careseeking (63.3% intervention, 56.2% control) than the control districts. The intervention districts were also more mountainous (75.9% intervention, 53.9% control) but had a lower security risk (68.5% intervention, 89.3% control) than the control districts (table 2).

There were more fixed centres per MCH population in the intervention (260, 1/4466) than the control (149, 1/5852) districts. However, there were fewer vaccination outreach services per MCH population in the intervention compared with the control districts (47, 1/4115 intervention, 43, 1/3378 control) and fewer mobile clinics per total population (10, 1/483 720 intervention, 11, 1/342 460 control) (table 2).

District-level services

The proportion of pregnant women who received at least one ANC visit was higher in the intervention (83.6%) compared with the control (61.3%) districts (AMD 14.8%; 95% CI: 1.6% to 28.0%) (table 3). The proportion of children who received measles vaccine was higher in the intervention (73.8%) compared with the control (57.3%) districts (AMD 12.8; 95% CI: 2.1% to 23.5%). The proportion of children who received at least one IMCI visit was higher in the intervention (33.6%)

Table 3 District service provision compared between intervention and control districts from March 2016 to March 2017

	Intervention districts mean % (SD)	Control districts mean % (SD)	Minimally adjusted mean % difference* (95% CI)	P value	Fully adjusted mean % difference† (95% CI)	P value
Maternal services						
Number of pregnant or postpartum women	n=193 482	n=145 314				
Proportion of pregnant women who received at least one ANC visit	83.6 (31.1)	61.3 (39.0)	17.79 (4.51 to 31.07)	0.009	14.84 (1.66 to 28.01)	0.03
Proportion pregnant women who received a tetanus toxoid vaccine	82.4 (38.9)	56.3 (36.1)	17.48 (4.30 to 30.66)	0.01	14.48 (0.11 to 28.84)	0.04
Proportion of pregnant women who delivered at a health facility	37.2 (42.0)	20.0 (20.7)	17.06 (4.58 to 29.55)	0.008	13.53 (−0.57 to 27.63)‡	0.06
Proportion of postpartum women who received at least one PNC visit	31.9 (24.5)	20.8 (19.8)	4.62 (−3.03 to 12.28)	0.23	2.79 (−5.11 to 10.70)	0.48
Child health services						
Number of children under 1 year	n=193 412	n=145 293				
Proportion of children under 1 year who received their third pentavalent vaccine	76.4 (28.7)	62.4 (33.9)	9.69 (−1.71 to 21.10)	0.09	7.55 (−4.20 to 19.30)	0.20
Proportion of children under 1 year who received their first measles vaccine	73.8 (26.6)	57.3 (30.5)	14.02 (3.58 to 24.45)	0.009	12.78 (2.08 to 23.48)	0.02
Number of children under 5 years	n=967 410	n=726 462				
Proportion of children under 5 years who received at least one IMCI service for diarrhoea or pneumonia	55.1 (33.6)	33.5 (22.6)	9.21 (0.43 to 18.00)	0.04	10.34 (1.40 to 19.27)	0.02

* Adjusted for random effects by district.

† Adjusted for access (security risk, mountainous, remoteness), socio-demographics (wealth quintile, female education, female careseeking), clinic density (number of clinics per population) and random effects by district.

‡ Estimated G matrix is not positive definite. Models ran without random effects by district.

ANC, antenatal care; IMCI, integrated management of childhood illnesses; PNC, postnatal care.

compared with the control (22.6%) districts (AMD 10.3; 95% CI: 1.4% to 19.3%). Coverage was also higher in intervention compared with control districts for the other secondary outcomes (PNC, health facility delivery, tetanus toxoid vaccine, pentavalent vaccine), though these effects did not reach statistical significance (table 3).

Coverage levels for maternal and childhood services were similar in small and large districts (figures 2 and 3). There was also a consistent linear 'tandem' relationship between the intervention and control districts by utilisation for ANC and facility delivery (figure 2), and measles vaccine and IMCI services (figure 3). The figures also show that the districts with the intervention had, on average, higher utilisation of healthcare services compared with non-intervention districts.

Clinic-level services

There was no statistical evidence of an effect of the MHT intervention on clinic-level service provision in the intervention and control areas (table 4). For pregnant women, the mean number of ANC services provided by each facility were similar for clinics in the intervention (mean 468; SD 481) and control (mean 437; SD 348) districts (AMD 41.32; 95% CI: −52.46 to 135.11). PNC visits (AMD 10.68; 95% CI: −33.12 to 54.49) and health facility deliveries (AMD 119.35; 95% CI: −9.48 to 248.19) were also similar. Pentavalent vaccine visits were similar in clinics in the intervention (mean 514, SD 493) and control (mean 530, SD 393) districts (AMD 74.14; 95% CI: −13.52 to 161.8). Measles vaccine (AMD 83.79; 95% CI: −1.44 to 169.03, p=0.051) and IMCI visits were also similar (AMD 280.95; 95% CI: −40.11 to 602.00, p=0.09).

DISCUSSION

Despite increasing levels of conflict across our study area in Afghanistan, we found a consistent association between implementation of MHTs and improved coverage of important MCH interventions across 110 conflict-affected and remote districts. ANC coverage was almost 15% higher in intervention (83.6%) compared with control (61.3%) districts. Similar associations were seen for measles vaccine and IMCI coverage. Facility delivery, PNC and pentavalent vaccine coverage were higher in intervention than control districts, though these results did not reach statistical significance. There was no change in clinic use.

Unicef and the WHO recently reported that provision of outreach services to children who live in deprived areas is highly cost-effective.^{20 21} The Unicef-WHO model estimates that for each \$1 million invested in outreach services, approximately 97 children's lives can be saved in the most deprived populations versus 61 lives in the least deprived populations.^{20 21} However, outreach and MHTs in remote and conflict-affected areas are considered 'expensive' by many governments who request local data on effectiveness and cost including transport to remote villages and per diem payments.^{22 23}

Three systematic reviews have reported important effects of MCH outreach delivery strategies on MCH service provision in non-emergency areas.^{24–26} Three additional studies have reported important impacts on MCH service delivery in conflict settings.^{8–10} In Myanmar, specialised maternal services in border camps increased ANC and PNC by 32%–50%.⁹ Polio campaign camps in conflict-affected areas of Pakistan increased vaccination rates by 7%–9%.¹⁰ Regular visits from a MHT programme funded by the Polio programme in Nigeria increased coverage of children 'fully immunised' by 33%–36%.⁸

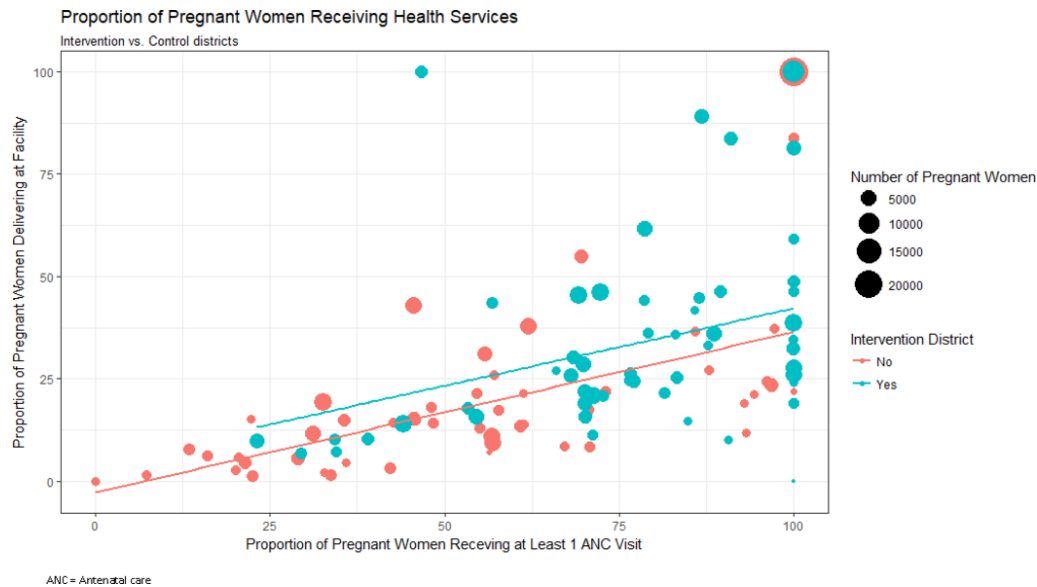


Figure 2 Proportion of women receiving maternal health services in intervention and control districts from March 2016 to March 2017. ANC, antenatal care.

However, no studies appear to have examined impacts of sustained, scheduled MHT services, embedded within the traditional health system, to conflict-affected areas, as examined in our study. Ongoing follow-up is an essential part of primary healthcare. Sustained contact from the same service provider helps families develop trust and increases demand.^{27,28} Repeated visits also enable MHTs to engage with village leaders and local 'access negotiators' in conflict-affected areas.⁷

We are also aware that the control districts without MHTs in our study area were also in need of MCH mobile services. Unicef is actively working with the directorates in these control districts to implement more MHTs. Indeed, in the 6 months since the data analysis was completed, ten more MHTs have been implemented in the control districts and the plan is to completely cover the control districts over the next 3 years.

Our study had some limitations. We were unable to collect cost data. Our study was non-randomised and intervention districts were purposively chosen by provincial health staff. There were differences in baseline characteristics between the intervention and control groups. However, we adjusted for all important covariates. Our population denominators were obtained from CSO data last updated in 2012,¹⁶ and there have been significant population movements since that time.⁶ However this problem is likely to be non-differential. Our outcome data were routinely reported HMIS data which are well known to have data quality issues in low income countries.^{3,15} However, unlike many other HMIS systems, there is a robust well-funded independent monitoring mechanism which has been well validated in Afghanistan.¹⁵ Further, any bias in over-reporting is likely to be non-differential. Finally, due to a lack of a clear baseline (ie, the

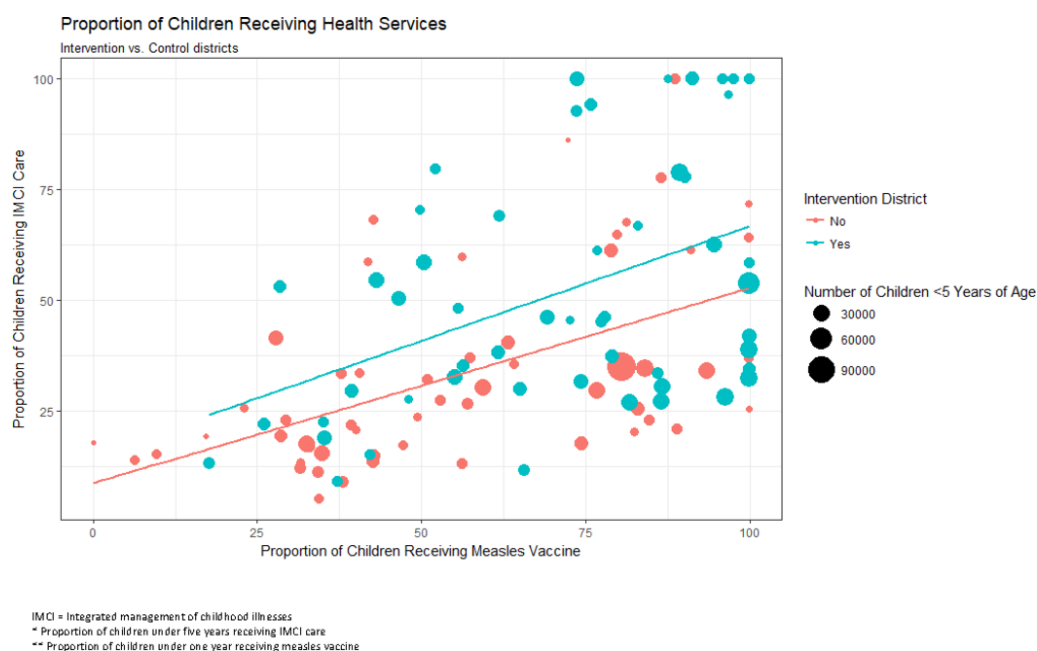


Figure 3 Proportion of children receiving child health services in intervention and control districts from March 2016 to March 2017.

Table 4 Clinic service provision compared between intervention and control districts from March 2016 to March 2017

	Intervention districts mean (SD)	Control districts mean (SD)	Minimally adjusted mean difference* (95% CI)	P value	Fully adjusted mean difference† (95% CI)	P value
Maternal services						
Number of pregnant or postpartum women	n=1 93 482	n=1 45 314				
Mean population of pregnant women per clinic	786	1002	–	–	–	–
Mean (SD) number of ANC visits per clinic	468 (481)	437 (348)	44.1 (–71.16 to 159.36)	0.45	41.32 (–52.46 to 135.11)	0.37
Mean (SD) number of tetanus toxoid vaccines for pregnant women per clinic	523 (599)	496 (444)	35.36 (–99.29 to 170.01)	0.60	82.01 (–38.69 to 202.71)	0.18
Mean (SD) number of facility deliveries per clinic	198 (631)	136 (241)	62.64 (–49.7 to 174.98)	0.27	119.35 (–9.48 to 248.19)	0.07
Mean (SD) number of PNC visits per clinic	175 (223)	141 (169)	32.39 (–11.89 to 76.66)	0.15	10.68 (–33.12 to 54.49)‡	0.63
Child health services						
Number of children under 1 year	n=1 93 412	n=1 45 293				
Mean population of children under 1 year per clinic	786	1002	–	–	–	–
Mean (SD) number of third pentavalent vaccines for children under 1 year per clinic	514 (493)	530 (393)	–5.73 (–111.50 to 122.96)	0.92	–74.14 (–13.52 to 161.8)	0.10
Mean (SD) number of measles vaccines for children under 1 year per clinic	484 (484)	498 (383)	–11.46 (–105.45 to 128.38)	0.85	–83.79 (–1.44 to 169.03)	0.05
Number of children under 5 years	n=9 67 410	n=7 26 462				
Mean population of children under 5 years per clinic	3933	5010	–	–	–	–
Mean (SD) number of IMCI visits for diarrhoea or pneumonia for children under five per clinic	1403 (1753)	1212 (1011)	226.16 (–123.81 to 576.13)	0.20	280.95 (–40.11 to 602.00)	0.09

*Adjusted for random effects by district.

†Adjusted for access (security risk, mountainous, remoteness), facility type, size of clinic population and random effects by district.

‡Estimated G matrix is not positive definite. Models ran without random effects by district.

ANC, antenatal care; IMCI, integrated management of childhood illnesses; PNC, postnatal care.

initial implementation of the MHTs was staggered) we could not conduct an interrupted time series or ‘difference in difference’ analysis to evaluate outcomes.

Important strengths of our study included our population-based implementation. We also included a large sample size of pregnant mothers and children under 5 years. To our knowledge this is the first MHT evaluation conducted at this scale in such a difficult and conflict-affected environment.

Overall, our MHT intervention appeared to improve preventive (ANC, childhood vaccination) and IMCI curative care for pregnant women and children. However, MHTs did not clearly improve health facility referral for delivery and there was no change in clinic use. We feel the higher coverage in the intervention areas is most likely attributable to the MHT efforts rather than referrals to clinics. However, more investigation of this issue is needed. Referral problems in countries like Afghanistan are felt to be due to lack of access to transport, lack of funds, and limited decision making power of women.^{4 29} In Afghanistan, the MoPH and Unicef are developing cash transfer and mini-ambulance models to assist with referral but implementation remains challenging.

Our study shows that sustained scheduled outreach services from MHTs are associated with improved primary care services for women and children in fragile countries. However, progressive financing systems are required as well as recognition that mobile outreach is an essential service and not just an ‘optional extra’ for the most hard to reach and deprived mothers and children. Robust cost-effectiveness data are also needed.

Acknowledgements We wish to acknowledge the dedicated work of the staff of the mobile health teams in this study.

Contributors KME conceptualised and wrote the first draft of the paper. The other authors all made substantial contributions to the conception or design of the work or the acquisition, analysis or interpretation of data; and revised the work critically for important intellectual content.

Funding The authors have not declared a specific grant for this research from any funding agency in the public, commercial or not-for-profit sectors.

Competing interests None declared.

Patient consent for publication Not required.

Provenance and peer review Not commissioned; internally peer reviewed.

Data sharing statement There are no available unpublished data from the study.

REFERENCES

- 1 Bahgat K, Dupuy K, Østby G. Children and armed conflict. What existing data can tell us. 2017 <https://www.prio.org/utility/DownloadFile.ashx?id=1550&type=publicationfile> (Accessed 30 Apr 2018).
- 2 Save the children. War on children 2017. <https://www.savethechildren.net/warchildren/pdf/warchildren.pdf> (Accessed 2 Jan 2018).
- 3 Blanchet K, Ramesh A, Frison S, et al. Evidence on public health interventions in humanitarian crises. *Lancet* 2017;390:2287–96.
- 4 Akseer N, Salehi AS, Hossain SM, et al. Achieving maternal and child health gains in Afghanistan: a Countdown to 2015 country case study. *Lancet Glob Health* 2016;4:e395–413.
- 5 Central Statistics Organisation (CSO). *Ministry Public Health (MoPH) and ICF 2017. Demographic and Health Survey 2015*. Kabul Afghanistan: Central Statistics Organization.
- 6 Higgins-Steele A, Lai D, Chikvaizde P, et al. Humanitarian and primary healthcare needs of refugee women and children in Afghanistan. *BMC Med* 2017;15:196.
- 7 Afghanistan Basic Package of Health Services (BPHS). Ministry of public health. Afghanistan. 2012 <http://documents.worldbank.org/curated/en/332281468190763772/Afghanistan-Support-to-Basic-Package-of-Health-Services-BPHS-Project> (Accessed 23 Mar 2018).
- 8 Ongwae KM, Bawa SB, Shuaib F, et al. Use of dedicated mobile teams and polio volunteer community mobilizers to increase access to zero-dose oral poliovirus vaccine and routine childhood immunizations in settlements at high risk for polio transmission in Northern Nigeria. *J Infect Dis* 2017;216(Suppl 1):S267–72.
- 9 Mullany LC, Lee TJ, Yone L, et al. Impact of community-based maternal health workers on coverage of essential maternal health interventions among internally displaced communities in eastern Burma: the MOM project. *PLoS Med* 2010;7:e1000317.
- 10 Habib MA, Soofi S, Cousens S, et al. Community engagement and integrated health and polio immunisation campaigns in conflict-affected areas of Pakistan: a cluster randomised controlled trial. *Lancet Glob Health* 2017;5:e593–e603.

- 11 KIT Royal Tropical Institute 2016. The balanced scorecard report. basic package of health services 2016. KIT Royal Tropical Institute. 2016 <https://www.kit.nl/wp-content/uploads/2018/10/BPHS-BSC-report-2016-final.pdf> (Accessed 1 Apr 2018).
- 12 Ministry of Public Health, Islamic Republic of Afghanistan. *Reproductive Maternal Child Health (RMNCH)-Mobile Package of Services*, 2014.
- 13 HMIS. Afghanistan health management information system. 2017 <http://moph.gov.af/en/documents/category/health-management-information-system> (Accessed 23 Mar 2018).
- 14 Frost A, Wilkinson M, Boyle P, *et al.* An assessment of the barriers to accessing the Basic Package of Health Services (BPHS) in Afghanistan: was the BPHS a success? *Global Health* 2016;12:71.
- 15 Edward A, Kumar B, Kakar F, *et al.* Configuring balanced scorecards for measuring health system performance: evidence from 5 years' evaluation in Afghanistan. *PLoS Med* 2011;8:e1001066.
- 16 CSO. Afghanistan Central Statistics Organisation. 2016 <http://cso.gov.af/en> (Accessed 23 Mar 2018).
- 17 The World Bank Data 2018. Fragile and conflict affected situations. <https://data.worldbank.org/region/fragile-and-conflict-affected-situations> (Accessed 24th Apr 2018).
- 18 Kirkwood B, Sterne J. *Essential medical statistics*. Oxford, UK: Blackwell Publishing Company, 2003.
- 19 Hayes RJ, Bennett S. Simple sample size calculation for cluster-randomized trials. *Int J Epidemiol* 1999;28:319–26.
- 20 Carrera C, Azrack A, Begkoyian G, *et al.* The comparative cost-effectiveness of an equity-focused approach to child survival, health, and nutrition: a modelling approach. *Lancet* 2012;380:1341–51.
- 21 Chopra M, Sharkey A, Dalmiya N, *et al.* Strategies to improve health coverage and narrow the equity gap in child survival, health, and nutrition. *Lancet* 2012;380:1331–40.
- 22 Crocker-Buque T, Edelstein M, Mounier-Jack S. Interventions to reduce inequalities in vaccine uptake in children and adolescents aged <19 years: a systematic review. *J Epidemiol Community Health* 2017;71:87–97.
- 23 Gopalan SS, Das A, Howard N. Maternal and neonatal service usage and determinants in fragile and conflict-affected situations: a systematic review of Asia and the Middle-East. *BMC Womens Health* 2017;17:20.
- 24 Byrne A, Hodge A, Jimenez-Soto E, *et al.* What works? Strategies to increase reproductive, maternal and child health in difficult to access mountainous locations: a systematic literature review. *PLoS One* 2014;9:e87683.
- 25 Perry HB, Sacks E, Schleiff M, *et al.* Comprehensive review of the evidence regarding the effectiveness of community-based primary health care in improving maternal, neonatal and child health: 6. strategies used by effective projects. *J Glob Health* 2017;7:010906.
- 26 Lassi ZS, Bhutta ZA. Community-based intervention packages for reducing maternal and neonatal morbidity and mortality and improving neonatal outcomes. *Cochrane Database Syst Rev* 2015;3:CD007754.
- 27 Mbuagbaw L, Medley N, Darzi AJ, *et al.* Health system and community level interventions for improving antenatal care coverage and health outcomes. *Cochrane Database Syst Rev* 2015;12:CD010994.
- 28 Yonemoto N, Dowswell T, Nagai S, *et al.* Schedules for home visits in the early postpartum period. *Cochrane Database Syst Rev* 2017;8:CD009326.
- 29 Akseer N, Bhatti Z, Rizvi A, *et al.* Coverage and inequalities in maternal and child health interventions in Afghanistan. *BMC Public Health* 2016;16(Suppl 2):797.