Playground injuries to children

C Norton, J Nixon, J R Sibert

Play value, safety, or both

Play for children has never been more important, particularly as we now know how vital exercise is in promoting health and preventing obesity, both in childhood and also into adult life. Play is also important in establishing social patterns of behaviour that allow children to react to their peers. Public playgrounds form a significant part of the play opportunities for children. It is not surprising therefore that those involved in children’s play have been anxious that play-grounds are as popular and provide as many challenges as possible.

Going along with the drive to make public playgrounds as interesting as possible, there was also a drive to make them as safe as possible. This started with concern regarding playground injuries and deaths in the 1970s, particularly following an analysis in Sheffield led by the late Cynthia Illingworth. This movement led to the introduction of safety features such as impact absorbing surfaces (IAS), changes in equipment entrapment avoidance, height restrictions and guardrails, and changes in materials used in construction of equipment, and design. These changes led to introduction of standards in Britain, Europe (EN 1176 and 1177), and Australia. In the United States, the drive towards safety has been led by the Consumer Product Safety Commission.

It is not surprising however, that the drive for more children’s play, and the drive for more safety have been seen to be in conflict and perhaps incompatible. This debate has been heightened by a recent review by Ball, for the Health and Safety Executive in the UK, suggesting that expensive safety modifications have minimal effect and are not cost effective in terms of reducing injury episodes to children.

This article will attempt to answer this dilemma: what evidence is there to suggest that playground safety features work, and are they worthwhile in preventing serious injuries? We also would like to review the research agenda to improve playground safety. Much of the literature on injuries to children in playgrounds has included minor injuries such as abrasions and lacerations; however, the main injuries of concern are limb fracture and head injury. We will pay particular consideration to them.

**REVIEW OF THE LITERATURE**

We have reviewed the literature on playground injury using the approach of a systematic review. We had a clear search strategy focusing on injuries that actually occurred rather than playground characteristics that might in theory cause injury. The detail of the search strategy is included in the Appendix. Papers that did not include injury data and referred to risk or compliance with regulations were excluded. This literature contains only one intervention study and only one randomised control trial, which is on a method of safety promotion in schools to promote safe playgrounds and not on actual injuries. Our analysis of the evidence therefore has to be largely descriptive.

We identified 37 reports on playground related injury and death. However, some of these were either review articles with no new data or had purely descriptive data. Details of the papers we have relied on are shown in tables 1–5. We have included one interventional study, three correlational studies, and five case control studies.

The majority of the case series identified did not fulfil the criteria for inclusion in our analysis. The studies were generally non-consecutive case series that did not provide information on a range of factors that would influence the predicted profile of injury. However the descriptive detail included within some of these papers provides a valuable historical perspective when considering the impact of modern safety measures. All the papers that provide some evidence are included in tables 1–5: both prior to 1985, when safety surfacing was introduced, and after. We are also including reference to a recent detailed population based analysis of playground injuries.

**WHAT INJURIES OCCUR?**

**FRACTURES**

Fractures remain among the most common reported fall related injury across the range of reports that date from 1974 to 2001 (tables 1–5). This is despite wide variations in equipment, fall surface, and height of fall. Upper limb fractures are most common; however few studies provide detailed fracture analysis. Ball reports that 71% of fractures were to the upper limb; other studies showed even more fractures of this type. A study by Waltzman and colleagues looking solely at fall injuries from monkey bars or jungle gyms reported that supracondylar humeral fractures accounted for 40% of upper limb fractures. This high percentage may reflect the equipment type, height of fall, or the age of the child. Information was not available on surfacing, but the authors concluded that surfacing did not influence injury type.

Proximal fracture appears more common in younger children. The available literature does not inform with regard to the influence of neurodevelopmental status or the interaction between height of fall, type of surface, and fracture type. Lower limb fracture is uncommon.

The historical case series by Rivers and colleagues, published in 1978, is unusual in that 60% recorded fractures were to the lower limb. This was a study of hospital admissions, however.

**Table 1 Intervention study**

<table>
<thead>
<tr>
<th>Title and author</th>
<th>Population</th>
<th>Method of data collection</th>
<th>Conclusions</th>
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<tbody>
<tr>
<td>Sibert et al. Preventing injuries in public playgrounds through partnership: a community intervention study. 1999</td>
<td>A&amp;E attendance for playground injury children 0–14 years. Cases (parks with increased depth bark and monkey bars removed)</td>
<td>A&amp;E codes.</td>
<td>Significant (p&lt;0.001) reduction in injury rate after removing monkey bars and increasing depth of bark beneath equipment.</td>
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<td></td>
<td>and control (parks unmodified)</td>
<td>Questionnaire.</td>
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Table 2 Correlational studies

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<tr>
<td>Matt A et al.</td>
<td>A&amp;E attendance for playground injury. 0–14 years. Full details 301.</td>
<td>A&amp;E codes. Questionnaire. Park staff recorded playground equipment use. Detailed survey of equipment.</td>
<td>Significant increase (p&lt;0.001) in total injuries on concrete relative to bark or rubber. Surface, equipment and height influence injury rates.</td>
</tr>
<tr>
<td>Laforest et al.</td>
<td>185 injuries on inspected playgrounds.</td>
<td>Presentations to A&amp;E in Montreal. Measurements of height and energy absorption of surface.</td>
<td>The risk of injury was three times greater than for g level lower than 150. Injuries were 2.56 times more likely to occur on equipment higher than 2 m compared with equipment lower than 1.5 m.</td>
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Table 3 Case-control studies

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<tr>
<td>Mowat DA et al.</td>
<td>45 cases A&amp;E attendance with playground injury. Age/sex matched controls non-injury and non-playground injury.</td>
<td>CHIRPP surveillance programme. Telephone interview. Safety audit data/hazard identification.</td>
<td>Injury was associated with inappropriate surfaces (OR 21), appropriate surface of inadequate depth (OR 18.2) and inadequate guard rails (OR 6.7).</td>
</tr>
<tr>
<td>Macarthur C et al.</td>
<td>A&amp;E/Admissions Toronto Hospital for Sick Children. After fall from playground equipment. 18 mth–14 years</td>
<td>Hospital records. CHIRPP. Telephone interview. Site visit.</td>
<td>Falls from &gt;1.5 m had a 2-fold increased injury risk. As most children fall onto modern surfaces the role of surface was not evaluated.</td>
</tr>
<tr>
<td>Laforest et al.</td>
<td>930 children 1–14 y attending 2 A&amp;E units after falling from play equipment.</td>
<td>A&amp;E database. Telephone questionnaire. (91%) response.</td>
<td>Grass is not a safe surface for play equipment. The adjusted risk of an IAS &gt;2–3 was 1.7 times higher on grass than sand.</td>
</tr>
<tr>
<td>Petidou et al.</td>
<td>777 injuries in public and private playgrounds in Athens. Public playgrounds have more equipment, usually of greater height, with less resilient surfaces.</td>
<td>Injury surveillance in the Accident Department.</td>
<td>2.2 times higher risk for an injury in public than in private playgrounds (95% confidence interval 1.61–3.07). With eight times higher odds for concussion.</td>
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Table 4 Case series prior to 1985 (and modernisation)

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<tr>
<th>Title and author</th>
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<tbody>
<tr>
<td>Illingworth et al.</td>
<td>200 Non-sequential attendances to Sheffield Children’s A&amp;E</td>
<td>Proforma completed. Injury graded.</td>
<td>Narrative study of the injury profile seen on playgrounds. Fractures accounted for 26.5% total injury; this included 5 skull fractures. 12 children had concussion</td>
</tr>
<tr>
<td>Rivers R et al.</td>
<td>Trauma admissions to UCH in London.</td>
<td>Note review and questionnaire.</td>
<td>40 cases described including 29 head injuries. These were severe with 3 fractures and 8 LOC. Severe head injury associated with non-IAS.</td>
</tr>
<tr>
<td>Frost J.</td>
<td>USA.</td>
<td>NEISS data.</td>
<td>Discussion re playground safety regulations.</td>
</tr>
<tr>
<td>Oliver T et al.</td>
<td>Northern Sydney. Children 2–12 years. Limited data on 162 injuries.</td>
<td>Surveys of 7 A&amp;E units.</td>
<td>Falls to hard ground were identified as the prime mechanism of injury. 24% injuries were fractures, these comprised skull and limb fractures.</td>
</tr>
<tr>
<td>Christensen S.</td>
<td>A&amp;E attendance Aarhus. 1–14 years.</td>
<td>Questionnaire A&amp;E attendance in local hospitals in Aarhus.</td>
<td>466 children. Injury severity increased with increasing fall height. The available surface should influence the maximum fall height.</td>
</tr>
<tr>
<td>Boyce W.</td>
<td>Tucson school district.</td>
<td>School nurse data survey.</td>
<td>Playground injuries are relatively severe when compared to all injuries relating to sports and leisure equipment use. Younger children more likely to be injured on playgrounds.</td>
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</tbody>
</table>
WHAT INJURIES OCCUR? HEAD INJURY

Severe head injury resulting in skull fracture, intracranial haemorrhage, or neurological disturbance requiring admission to hospital is rare on modern playgrounds. Impact absorbing surfaces were introduced to prevent head injury. Earlier case series before the introduction of safety features make clear narrative reference to complex introduction of these surfaces make injury. Earlier case series before the introduction of safety features there were no clear definitions of the severity of head injury in this paper, but there are written descriptions of injuries. These include “an extensive occipital fracture with loss of consciousness”, “a drowsy girl with a large fracture of the parietal bone”, “two severe skull fractures” and “a serious injury with a fracture of the occiput”. Rivers and colleagues described 40 children admitted to hospital (University College Hospital in London) between 1974 and 1977 with playground related injury. This was a study of hospital admissions however, which may have influenced the fractures recorded. The majority (85%) of injuries resulted from falls and the majority of these (26 of 27 where surface was recorded) were on to concrete, tarmac, or packed earth. Twenty nine of these children had head injuries, of which eight children were unconscious, three had skull fracture, and three had neurological symptoms lasting more than 48 hours.

Oliver and colleagues surveyed playground related A&E attendances between 1978 and 1979. This paper contains limited data on 162 injuries. Falls to hard ground were identified as the prime mechanism of injury. Nearly a quarter (24%) of the injuries were skull and limb fractures. Additional information on fracture type was limited to short case histories describing two severe skull fractures and a humeral fracture, all requiring hospital admission. All this suggests that before the introduction of safety features there were no clear definitions of the severity of head injury in this paper, but there are written descriptions of injuries. These include “an extensive occipital fracture with loss of consciousness”, “a drowsy girl with a large fracture of the parietal bone”, “two severe skull fractures” and “a serious injury with a fracture of the occiput”.

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### Table 5 Case series after 1985

<table>
<thead>
<tr>
<th>Title and author</th>
<th>Population</th>
<th>Method of data collection</th>
<th>Conclusions</th>
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</thead>
<tbody>
<tr>
<td>Ball D. Playground injuries: a scientific appraisal of popular concerns. 1991</td>
<td>13 A&amp;E units in England &amp; Wales.</td>
<td>A&amp;E data LASS.</td>
<td>Total of 1812 cases recorded. Fractures accounted for 16.5% injuries, concussion for 1.4%. Playground injuries are relatively uncommon and certain safety measures may not be justifiable on cost terms.</td>
</tr>
<tr>
<td>Band M. The risk of childhood injury on Boston’s playground equipment and surfaces. 1993</td>
<td>Playgrounds in Boston. 47 in final sample.</td>
<td>Single observer site visit/checklist.</td>
<td>Boston’s playgrounds are not adequately maintained or designed to reduce clear hazards.</td>
</tr>
<tr>
<td>Lills K. Playground injuries in children. 1997</td>
<td>CHIRRP data. Sample A&amp;E units</td>
<td>CHIRRP data extraction.</td>
<td>289 injuries, fractures accounted for 28% and concussion for 3%. Climbing frame injuries accounted for 2/3 hospital admissions, most with UL fracture. Numbers were insufficient to comment on effect of surface (and no height data).</td>
</tr>
<tr>
<td>Mack M. A descriptive analysis of children’s playground injuries in the USA. 1990–94</td>
<td>Neiss data. 90 emergency units in USA.</td>
<td>Neiss database samples 90 A&amp;E units and produces estimates.</td>
<td>Neiss playground injury statistics can identify how and where children are injured, increase understanding and guide attempts to decrease injuries.</td>
</tr>
<tr>
<td>Mayr J. Playground accidents. 1995</td>
<td>1–15 years attending Dept Paediatric Surgery.</td>
<td>Postal questionnaire (28% replied = 103).</td>
<td>Low response rate but 31% injuries were fractures or concussions, most on non-IAS.</td>
</tr>
<tr>
<td>Waltzman M et al. Monkey Bar injuries: Complications of play. 1999</td>
<td>Paed admission related to monkey bar falls to Boston trauma centre. Range 20 mth to 12 years.</td>
<td>Retrospective chart review. Telephone survey.</td>
<td>High percentage of fractures (61%) reported. The majority were upper limb with supracondylar fractures accounting for 40% total. Fracture type was age dependent. Children under 4 more likely to sustain long bone fracture. Surface did not influence injury type but no data on height.</td>
</tr>
<tr>
<td>CPSC Playground Injuries treated in US hospital emergency rooms. 2001</td>
<td>Admissions to emergency rooms.</td>
<td>Information direct from emergency rooms.</td>
<td>Typical example of a yearly publication.</td>
</tr>
</tbody>
</table>
were definite serious head injuries. The definition of concussion or head injury is not clear in many of the series in our review and therefore definite conclusions are difficult to draw. However, it does appear that serious head injuries are rare on modern surfaces.

**RISK WITH SURFACES**
A number of studies have linked overall injury rates and surface. One correlational study that looked at overall injuries on modern surfaces and tarmac/concrete reported 330 children aged 1–14 injured on public playgrounds. It found that rubber playgrounds had half the risk of bark and a fifth of that of concrete (p<0.001). Chalmers found similar results; the odds of being injured in a fall on a non-impact absorbing surface was 2.28 times that of a fall onto an impact absorbing surface. Laforest and colleagues, comparing sand and grass, found that the adjusted risk of injury was 1.7 times more likely on grass relative to sand. Mowat and colleagues, again looking at overall injuries in a case-control study found that multivariate analysis showed a strong association between injuries and use of inappropriate surfacing. Sosin found that the injury rate on asphalt was six times that on sand.

Therefore, if overall injuries are considered, there are significant differences between impact absorbing surfaces and harder surfaces such as tarmac, concrete, or grass. However, what is the situation with fractures? Macarthur and colleagues, in a case-control study, compared severe (mainly fractures) and minor injuries (mainly facial lacerations). There were no significant differences between the surfaces. Similarly, bark surfaces were not significantly protective of arm fractures relative to concrete in other studies. The conclusion that safety surfaces are ineffective in preventing arm fractures is also confirmed by the lack of improvement in the proportion of fractures in playground injury surveillance with time.

There are biomechanical reasons why safety surfaces may not protect against arm fracture. Experimental models suggest that the current surfaces may be useful in attenuating forces from impacts involving falls from a standing height. However, in higher falls, such as falls from equipment in playgrounds, the surface is not successfully attenuating all of the force components, which result in fracture.

**RISK WITH HEIGHT**
The relation between height of fall and injury has been confirmed by a number of studies. Macarthur and colleagues found significant difference in height between severe and minor injuries. Briss and colleagues found injury rates significantly increased with height of the tallest piece of equipment on the playground. Chalmers’ work and the work of Mott and colleagues, found that heights below 1.5 metres were protective. Children injured in falls from playground equipment will be more likely to have fallen from greater heights than children with minor injuries (or no injuries).

There have been few studies looking at height of equipment and injuries to children in playgrounds. There are research questions, in particular establishing whether the increased heights at 4 metres in the European standards really do present increased risks to children.

**RISKS WITH EQUIPMENT**
There have been considerable improvements in the design of playground equipment over the years. Swings, for instance, have had impact absorbing seats, and ideally fences to prevent children running into them. This has resulted in swings being among the safest pieces of equipment in the playground, whereas in 1976 a swing was reported to cause a massive subgaleal haemorrhage. Similarly slides are now attached to mounds or natural slopes. On the other hand, monkey bars or horizontal ladders seem to offer increased risks to children. This is probably because of the upper body strength needed to use them.

**HEIGHT AND SURFACE**
The height that a child can fall, the surface fallen to, and the interaction of the two have been identified as contributing to injury related to playground equipment. Standards in the USA, Canada, and Australia, recognise a nexus between the two and have produced standards for the measurement of the impact attenuation properties of different surfaces. This approach has the advantage of objective measurement and/or moving the debate from suitability of different types of loose fill surface to what is a suitable level of measurement to prevent or reduce injury. Compliance of a surface can be measured with consideration of the height of the equipment, and the impact attenuation properties of the surface. The measure used is a calculated head injury criterion (HIC) derived from forces measured in adult seat belt experiments decades ago. Recent findings linking accelerometer testing of surfaces with injuries to children following falls from horizontal ladders suggest that the levels of 200 g (or HIC 1000) are not sufficient to be protective for fractures, and that the standards in USA, Australia, and Canada might need to be revisited as further data on real injuries from real falls become available (Nixon et al, unpublished data). Chalmers estimated some 10% of attendances at hospital following playground injury were attributable to non-complying surfaces, while 5.6% were attributed to the interaction between the surface and the height of the equipment.

**INTERVENTION STUDIES**
There have been only two intervention studies on playground injuries reported in the literature. An intervention in Cardiff increased bark depth in five playgrounds and replaced monkey bars with a rope climbing frame in one of them. These playgrounds were compared with 14 others, where no changes were made. There were significantly fewer injuries when taken as a whole, and in the playground where the monkey bars were replaced. The reduction in injuries in the four playgrounds where just the bark depth was increased was not significant. This was essentially an opportunistic study; the Council was making changes which were able to be monitored.

The other study was a community intervention trial in New Zealand where 24 schools were randomised to a programme to encourage them to improve playground hazards at schools. The programme was effective.

**EXPOSURE OF CHILDREN TO RISK**
Three measures of exposure to playground surfaces and play have been reported. Injuries to children in childcare centres in Atlanta have been expressed as injuries per 100 000 hours spent in childcare.

Another approach to exposure used number of children and time spent playing over different play surfaces. The measure of arm fractures plus an injury rate over grass of 12/10 000 child years. A third method of determining “exposure” was to count the number of children playing in each park visited by park inspectors. This measure, while convenient, assumed that all play equipment was used equally by the children in the park, and examined children playing over different surfaces rather than the equipment played on. Recent studies in Australia show that children exhibit different levels of play on different types of equipment and in different settings at parks and schools.

From observation studies each horizontal ladder was used 2.6 times more often than each piece of climbing equipment in schools, while each horizontal ladder was used 7.8 times more.
than each piece of climbing equipment in a sample of public parks. Slides were used 4.6 times more than climbing equipment in parks and 1.2 times more in public schools.

PLAY VALUE VERSUS SAFETY
Two interests have been identified in educational literature: the need for safety in the playground, and the need to provide a variety of developmental and educational experiences for children. The risk of playground injury is small among preschool children; understandably the main focus for this group is on play experience, and safety advice is directed at supervision and surfaces. 19–30 While some level of supervision is expected in schools, playgrounds in public parks cater for a much wider age range among children, and there is little or no supervision. Children’s outdoor play in schools has also been reported to be under threat. Reasons put forward include the following: the time could be better spent on academic pursuits; playground injuries promote litigation; children are at an increased risk of coming in contact with threatening strangers; and teachers and volunteers are less willing to supervise play activities. The value of play to children’s physical and mental development is not challenged; however, it must also be balanced with the child’s right for minimal risk to disabling injury. 44 Head injury or serious fractures with lifelong consequences should not be considered part of growing up.

PLAY MORTALITY
Although injuries are the leading cause of mortality for children over 1 year of age, all the evidence is that very few children die in playgrounds. 19–41 A review of the CHIRPP database (Canada) by Lillis et al during 1990–91 did not identify any fatal playground accidents. 42 Chalmers’ study in New Zealand placed the risk at 0.15/100 000 for playground related death. 43 In the northern hemisphere Ball and King assumed one death per annum (1985) in the United Kingdom. 22

There have been a number of reports 44–56 from the United States based on data from the Consumer Product Safety Commission, the most comprehensive being published in 2001. 23 From January 1990 to August 2000, CPSC received reports of 147 deaths to children younger than 15 that involved playground equipment (15 per annum). In the 128 incidents for which the location was reported, 90 (70%) occurred in home locations and 38 (30%) in public playgrounds. Over half of these deaths involved unintentional hanging, primarily from ropes, shoestrings, clothing, or homemade swings. A review of the DTI/ LASS (UK) database from 1978 to 2000 did not reveal any deaths coded to playground sites. Although accidents are a leading cause of mortality in childhood, the risk of playground death is small. The predominant cause of death in the current literature is strangulation, rather than head injury due to falls or collision.

THE WAY FORWARD AND CONCLUSIONS
Injuries to children in playgrounds is a complex subject. They are many factors that influence them, including the environment of the playground, the behaviour of the child, and frequency of use. This article has focused mainly on environmental factors.

Many of the studies that have investigated playground injuries have described overall injuries. This may have resulted in insufficient focus on the injuries that really matter: those to the head and fractures. A historical review implies that there were serious head injuries before the introduction of modernisation and safety surfacing. Indeed the prevention of head injuries was the reason why safety surfacing was introduced. There are very few head injuries now in modern playgrounds. We therefore believe that safety surfacing is likely to be effective in preventing head injuries and should be continued.

There is also evidence that safety surfacing has prevented overall injuries. However, it does not seem to protect against fractures of the arm. The next step therefore should be to develop surfaces that protect against limb fractures while not compromising safety from head injury.

There are difficulties in implementing intervention studies to prevent playground injuries. There needs to be a cooperative local council (or school). Changes are unlikely to be made just for a scientific study. Despite these difficulties, there are unanswered questions about playground injuries, and further well designed studies will be needed to continue to reduce the risk of injuries in playgrounds. This will require ongoing surveillance.

Although there are still challenges, particularly the prevention of arm fractures, modern playgrounds are safer now than they were 35 years ago. They are still popular with children and mostly provide good play experience for them. They do not need fall heights of over 4 metres, and concrete surfaces to be exciting for children. If they are seen to be safe by parents, they will allow their children to play. This will mean safety for the children and good play experience as well.
REFERENCES
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