Triage in the developing world—can it be done?

M A Robertson, E M Molyneux

Abstract

**Aim**—To assess guidelines for the emergency triage, assessment, and treatment (ETAT) of sick children presenting to hospitals in the developing world. This study pretested the guidelines in Malawi, assessing their performance when used by nurses compared to doctors trained in advanced paediatric life support (APLS).

**Methods**—Triage was performed simultaneously by a nurse and assessing doctor on 2281 children presenting to the under 5s clinic. Each patient was allocated one of three priorities, according to the ETAT guidelines. Any variation between nurse and assessor was recorded on the assessment forms.

**Results**—Nurses identified 92 children requiring emergency treatment and 661 with signs indicating a need for urgent medical assessment. One hundred and forty two (6.2%) had different priorities allocated by the APLS trained doctor, but these children did not tend to need subsequent admission. Eighty five per cent of admissions were prioritised to an emergency or urgent category.

**Conclusion**—Although there are no gold standards for comparison the ETAT guidelines appear to reliably select out the majority of patients requiring admission.

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Keywords: triage; developing world; emergency care

Triage, that is the sorting of patients, has been used for some time in accident and emergency units in the developed world. Almost all that has been written about triage applies to well resourced departments in the western world. However, even well established triage systems such as those used in Australia, Canada, and the UK have not been extensively validated and the benefit of triage is still being argued.1–3

Blythin,4 in 1983, suggested that the main objective of triage (at least in civilian practice) is immediate or early patient assessment to obviate an unscreened and possibly harmful delay. This interpretation applies across all types of environment and is particularly relevant to attempts of the World Health Organisation (WHO) to improve the management of sick children in a resource poor setting.

The WHO has developed guidelines for emergency triage, assessment, and treatment of sick children presenting to hospitals in the developing world (ETAT).5 Studies to pretest these guidelines have been done in Brazil and are now being performed in Malawi.

This validation study was conducted at the Queen Elizabeth Central Hospital (QECH) in Blantyre. Circumstances differ in the two sites, malaria being absent in Brazil but endemic in Malawi. The primary objective set out by the WHO for the pretest study was to assess the performance of the draft WHO guidelines when used by nurses, compared to an advanced paediatric life support (APLS)6 trained doctor. Particular attention was to be given to the concordance of priority allocation and presence of priority signs.

**Methods**

**STUDY SITE**

The QECH in Blantyre is the teaching and referral hospital for the southern region of Malawi. It serves both adult and paediatric populations. The number of children seen per annum averages 100,000, about 10,000 of who are admitted. Inpatient mortality is approximately 10%.

Each weekday from 0730 to 1630 and every Saturday until 1300 the hospital holds an “under 5s clinic” (UFC) dedicated to the care of children with non-traumatic complaints. Outside these hours, all children are seen in the adult casualty department. At the UFC 200–700 children are treated daily. The department, when fully staffed has two clinical officers and four trained nurses. The nurses are responsible for registering and weighing children, as well as assisting in medical and surgical outpatient departments. They handle admission documentation in addition to their clinical responsibilities for patients. The department has a home craft worker (to supervise and advise parents) in the oral rehydration/observation area and there is a hospital attendant.

Prior to the initiation of this project no formal triage occurred and most children were seen in order of presentation. Inevitably some of the sickest children died while awaiting assessment.

The ETAT guidelines use a system of priority signs (Appendix 1) to highlight children who require emergency treatment, urgent medical assessments, or those who may be put at risk by a prolonged wait.

**TRAINING**

The WHO provided a training plan that included manuals for trainers and trainees, and video and photographic material. We added role play, utilising locally available equipment (Appendix 2).

During the training period the nurses drew our attention to the significance of a child being very hot. They felt these children were at particular risk of having convulsions. This was not a priority sign in the initial WHO guidelines but we felt it warranted inclusion.
Triage was performed by nurse and assessor using the guidelines shown in Appendix 1. Both assessors were APLS trained in the UK. Nurse triage was carried out on waiting children in order of their arrival and a priority was allocated to the patient. This was observed by one of the assessors, who recorded the nurses’ observations on the assessment form followed by their own findings on the same form. Any difference in priority allocated by the assessor was documented.

Priority one (P1) was allocated to all children who were thought to need emergency treatment. Priority two (P2) was given to children who required an urgent assessment and priority three (P3) to those who could wait safely.

It was not possible to track the initial 700 children triaged through to final outcome because of lack of staff. The remaining 1581 cases were followed through to a decision to admit or discharge, with the clinical officer’s admission diagnosis recorded. At the end of the study period the outcome of triaged children who had been admitted was determined as far as possible from available hospital records.

On completion of the formal study we tried to assess whether the nursing staff triaged as well when working unsupervised. We designed a stamp for the outpatient cards (fig. 1).

On each of five consecutive mornings a triage nurse was allocated and patients were issued with stamped cards. The triage nurse was asked to assess each child according to the previously described guidelines. They then indicated on the card, by circling the appropriate letter, if the patient was an emergency (P1), priority (P2), or they could wait in the queue (P3). The nurse was also asked to indicate on the card in which systems they felt the abnormalities lay, for example, if in breathing, circle B. All children who were felt to require emergency treatments were transferred to the emergency room. Children thought to need priority assessments were taken to the front of the queue and all others were left to wait in order of presentation. The assessors were stationed at the clinical officers’ desks and documented the priority assigned by the triage nurse, final outcome (admission, discharge), and admission diagnosis from the clinical officers.

Results
Altogether 2281 children were triaged during the study period and 1581 of these were followed through to admission or discharge. For all children admitted final outcome was sought from inpatient records. Thirty nine per cent of children (884) were aged 1 year or younger. Forty six per cent (1042) were over 1 year but less than 5 years, and the remaining 15 per cent (350) were 5 years and over.

The majority (74%) of triage was done in the mornings. Nurses using the ETAT triage guidelines identified 92 patients requiring emergency treatment (P1) and 661 with priority signs (P2). Figure 2 shows the difference in priority allocation between the triage nurse and the assessing doctor. A total of 142 patients

A = problem with airway  
B = problem with breathing  
C = problem with circulation  
Cm = coma  
Cn = convulsion  
Cf = confusion  
D = diarrhoea with dehydration  
O = other priority sign  
P1 = Emergency treatment required  
P2 = Urgent assessment required  
P3 = Ability to safely wait

Figure 1 Stamp for outpatient card.
(6.2% of those triaged) had priorities reassigned by the assessor. Four were downgraded from P1 to P2, one of whom was admitted. Four patients were moved from P2 to P1, three of whom were admitted and one discharged. Seventy five patients were reassigned from P2 to P3, only one of whom was thought to require admission; 59 changed from P3 to P2, of whom eight were admitted.

Table 1 shows the agreement between triage nurse and assessor on the presence or absence of priority signs. Some signs show a much larger variation than others, but all participants learned to assess well. One of the nurses found dose calculation in the emergency treatment difficult.

Of the 1581 children triaged with follow up, 236 were admitted. Ninety per cent of P1 were admitted, 32% of the P2, and only 3.5% of the P3 patients. Altogether 85% of admissions had been prioritised to emergency or urgent categories. Thirty one children died, four while awaiting triage and 27 after admission.

During the follow up period to assess the nurses’ performance when working without the supervision of an assessor, 1000 children were triaged. This assessment was carried out over five sessions; table 2 outlines the results.

Sixteen children were allocated to P1, of whom 12 (75%) were admitted; 335 were felt to be P2, of whom 124 (37%) were admitted; and 649 were designated P3, of whom 17 (2.5%) were admitted.

During the study period health centre referrals did not alter in type or number, as most referrals were appropriate. It was not possible to assess whether self referrals increased with the introduction of the triage system. Mothers appeared to understand that the sickest children were being seen in advance of those who were well, and sometimes presented directly to the triage nurse if their child was in extremis.

Between 80% and 96% of patients designated P1 or P2 by the nurses during non-supervised triage were admitted. The exception is the triage conducted on the afternoon of day 4. On this afternoon there was no one available for dedicated triage duties, so the children were assessed by a trained nurse while being weighed. During this period the percentage of admissions prioritised by the nurse was only 50%.

### Discussion

The study was performed to assess the possibility of training nurses and paramedical workers to triage sick children and institute life saving treatments in a developing world setting. There were large variations in allocation of emergency and priority signs. For emergency signs assessors found double the number of children with an increased capillary refill, and assessed 50% more to be cold or lethargic than the nurses did. The largest difference in allocation of priority signs was for pallor, respiratory rate, and wasting.

Of the 2281 children triaged by the nursing staff using the ETAT guidelines 142 (6%) had a different category allocated by the assessor. The category allocated seemed to correlate well with the likelihood of admission.

During the validation study in Brazil each patient was assessed by a nurse using the ETAT guidelines and then a paediatrician using APLS guidelines. This involved auscultation of the chest and recordings of pulse, respiratory rate, and heart rate. This was not a viable option in

![Figure 2 Change in nurse allocated triage category following assessment by doctor.](image)

<table>
<thead>
<tr>
<th>Signs</th>
<th>Total agreed</th>
<th>Total nurse</th>
<th>Total doctor</th>
<th>Nurse +ve</th>
<th>Doctor +ve</th>
<th>Nurse −ve</th>
<th>Doctor −ve</th>
</tr>
</thead>
<tbody>
<tr>
<td>Respiratory distress</td>
<td>42</td>
<td>53</td>
<td>47</td>
<td>11</td>
<td>5</td>
<td>5</td>
<td></td>
</tr>
<tr>
<td>Respiratory rate</td>
<td>119</td>
<td>144</td>
<td>272</td>
<td>25</td>
<td>73</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Hot</td>
<td>194</td>
<td>218</td>
<td>211</td>
<td>24</td>
<td>17</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Cold</td>
<td>26</td>
<td>31</td>
<td>39</td>
<td>5</td>
<td>13</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Capillary refill</td>
<td>6</td>
<td>7</td>
<td>11</td>
<td>1</td>
<td>5</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Lethargy</td>
<td>267</td>
<td>287</td>
<td>402</td>
<td>20</td>
<td>135</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Fits</td>
<td>19</td>
<td>17</td>
<td>20</td>
<td>2</td>
<td>1</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Diarrhoea</td>
<td>115</td>
<td>136</td>
<td>123</td>
<td>21</td>
<td>8</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Sunken eyes</td>
<td>62</td>
<td>65</td>
<td>83</td>
<td>3</td>
<td>21</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Skin pinch</td>
<td>50</td>
<td>52</td>
<td>59</td>
<td>2</td>
<td>9</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Oedema</td>
<td>72</td>
<td>80</td>
<td>94</td>
<td>8</td>
<td>22</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Wasting</td>
<td>75</td>
<td>82</td>
<td>126</td>
<td>7</td>
<td>51</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Pallor</td>
<td>86</td>
<td>108</td>
<td>145</td>
<td>22</td>
<td>59</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Tiny</td>
<td>103</td>
<td>109</td>
<td>114</td>
<td>6</td>
<td>11</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Irritable</td>
<td>14</td>
<td>15</td>
<td>35</td>
<td>1</td>
<td>21</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Referred</td>
<td>53</td>
<td>55</td>
<td>55</td>
<td>2</td>
<td>2</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
The accepted gold standard for assessment of core temperature is oral or rectal thermometry. However, actual values used to define fever are often selected at random. In UFC the facility for rectal measurement of temperature was not available and so fever was assessed by touch. This method has been shown to have a high negative predictive value, and one study reported a 98% sensitivity for temperatures above 38.9°C in children under 2 years.

It is interesting to see that the large variations in assessment of the presence of abnormal signs were not reflected in the allocation of priority categories. This may be a reflection of the experience of the nursing staff. Gioffi showed that triage was more likely to be correct if performed by more experienced nursing staff. The main difference was increased reference to previous patient encounters by the more experienced nurses.

It may also be that nursing staff allocated the correct priority to patients on the basis of a single sign, failing to pick up other indicators of priority. Does this mean that nurses are allocating priority on a quick eyeball assessment? The data collected at the follow up study of unsupervised triage would suggest not. During formal triage with a dedicated nurse, results were similar to the original study.

However, on the afternoon that patients were triaged while being weighed (eyeballed), the percentage of patients admitted who were prioritised fell from 86% to 50%. An unpublished study (unpublished report 1997, Dr J Robson, consultant in paediatric A&E, V Lavy, general practitioner) carried out in the same department prior to triage training, showed that of 50 severely ill children requiring admission only 13 were recognised by nursing staff.

Little has been written about inter- and intraobserver variation in triage. One study in the USA, looking at five scenarios, showed inter-rater agreement to be poor (kappa value = 0.347 overall), and only 24% of participants rated the five cases the same severity in both phases. This lack of agreement in expected severity, and the lack of blinding of our assessors, makes it difficult to comment on the differences in category allocation in our study.

Correlation of triage category with likelihood of admission was good. Eighty three per cent of
patients prioritised by the nurses during triage were admitted, and in the unsupervised triage this varied between 80% and 96% (excluding the afternoon of no formal triage). Admission rates for individual categories are comparable to those quoted for a recent implementation study of a new five level triage system in Boston.31

For 15 of the children who were triaged no record of their outcome was found. Tracing patients is a constant challenge because of the shortage of paper with overwriting on many records, and the lack of consistency in recording patients’ details. Sometimes the child’s date of birth is unknown, even to the mother, and many children pass through the department with the same, or similar names. We are, however, fairly confident of our mortality figures, as fatalities are presented each morning at a departmental meeting and these records are kept separately. The lack of such patient data also makes it impossible to know whether patients re-presented or died after discharge. Because of the absence of reliable prestudy data there is no evidence for improvement in mortality and morbidity in UFC during the study period.

As systems presently in use in the developed world have not been extensively validated there is no gold standard to compare with the performance of the ETAT guidelines. However, use of the guidelines appears to reliably select out patients needing admission. This applies to use by both nurses and APLS trained doctors, and is independent of concordance of priority signs.

We would like to thank the Department of Child and Adolescent Health and Development (World Health Organisation) for supporting this study: Dr Vicky Lavy and Susan Champion for help in training, and testing the use of ETAT, and all the UFC staff who learned and practised triage with enthusiasm and skill.

Appendix 1: Emergency signs
Figure A1 presents the system of priority signs.

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**Emergency Signs**

<table>
<thead>
<tr>
<th>Airway and breathing</th>
<th>Not breathing</th>
<th>Central cyanosis</th>
<th>Severe respiratory distress</th>
<th>Obstructed breathing</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Manage airway</td>
<td>Give oxygen</td>
<td>Remove any foreign body</td>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Circulation</th>
<th>Cold hands</th>
<th>Capillary refill over 3 seconds</th>
<th>Weak fast pulse</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Stop bleeding</td>
<td>Give oxygen</td>
<td>Give intravenous fluids 20 ml/kg</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Coma Convulsions Confusion</th>
<th>Unconscious</th>
<th>Convulsing now</th>
<th>Low blood sugar: less than 2</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Manage airway</td>
<td>Give oxygen</td>
<td>Rectal diazepam</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>Give i.v. dextrose 10%</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>Position child</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Dehydration (child has vomiting or diarrhoea)</th>
<th>Lethargy</th>
<th>Sunken eyes</th>
<th>Skin pinch more than 3 seconds</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Give i.v. or nasogastric fluids</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

**Priority Signs**

<table>
<thead>
<tr>
<th>Severe wasting</th>
<th>Oedema both feet</th>
</tr>
</thead>
<tbody>
<tr>
<td>Child under 2 months of age</td>
<td>Lethargy</td>
</tr>
<tr>
<td>Irritable or restless</td>
<td>Any respiratory distress</td>
</tr>
<tr>
<td>Pallor</td>
<td>Urgent referral from another health facility</td>
</tr>
<tr>
<td>Major burn</td>
<td></td>
</tr>
</tbody>
</table>

A child with any priority sign needs urgent assessment

*Figure A1  Emergency signs.*
Appendix 2: ETAT triage training
A PILOT PROGRAMME

Duration: 10 two-hourly afternoon sessions.
Each day started with drills in the overall flow chart (Appendix 1).
- Day 1—Introduction. Purpose of triage. Flow chart of assessment for emergency and priority signs
- Day 2—Recognising clinical signs: examples, videos
- Day 3—Practice in identifying clinical signs: on paediatric ward; in UFC
- Day 4—Addition of emergency treatments to assessment algorithm
- Day 5—Exercises in rapid assessment: oral drills; with children in UFC
- Day 6—Airway and breathing management and practice. Oxygen delivery and airway scenarios.
- Day 7—Intravenous access and intravenous infusion. Video examples. Intravenous insertion practice on chicken legs.
- Day 9—Calculations for fluid and glucose requirements and diazepam dosage. Rectal administration of anticonvulsant drugs.
- Day 10—Severe dehydration. Management in well and malnourished children.

Written quiz—Wall charts and videos were supplied by WHO.

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